

BUSINESS PAPER

Ordinary Council Meeting Wednesday, 12 November 2025

Date: Wednesday, 12 November 2025

Time: 9.00am

Location: Shire Chamber

Coonamble

The Mayor and Councillors are bound by the Oath / Affirmation of Office made at the start of the Council term to undertake their civic duties in the best interests of the people of Coonamble Shire and to faithfully and impartially carry out the functions, powers, authorities, and discretions vested in them under the Local Government Act or any other Act, to the best of their skill and judgement. It is also a requirement that the Mayor and Councillors disclose conflicts of interest in relation to items listed for consideration on the Agenda or which are considered at this meeting in accordance with Council's Code of Conduct and Code of Meeting Practice.

Daniel Keady Mayor

Notice is hereby given that an Ordinary Meeting of Council will be held in the Shire Chamber, Coonamble on Wednesday, 12 November 2025 at 9.00am.

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1 OPENING MEETING

2 ACKNOWLEDGEMENT OF COUNTRY

We acknowledge the traditional custodians of this land on which we meet today, the Wailwan people and the Gamilaroi people and recognise their continuing connection to land, water and culture. We pay our respects to Elders past, present and emerging.

- 3 COMMUNITY CONSULTATION
- 4 APOLOGIES/APPLICATIONS FOR LEAVE OF ABSENCE BY COUNCILLORS
- 5 CONFIRMATION OF MINUTES

RECOMMENDATION

That the minutes of the Ordinary Meeting of the Coonamble Shire Council held on Wednesday, 8 October 2025 and the Extraordinary Council Meeting of the Coonamble Shire Council held on Friday, 17 October 2025 be confirmed as a correct records of the proceedings of the meetings.



MINUTES

Ordinary Council Meeting Wednesday, 8 October 2025

MINUTES OF COONAMBLE SHIRE COUNCIL ORDINARY COUNCIL MEETING HELD AT THE SHIRE CHAMBER, COONAMBLE ON WEDNESDAY, 8 OCTOBER 2025 AT 9.00 AM

PRESENT: Mayor Daniel Keady, Deputy Mayor Steven Butler, Cr Adam

Cohen, Cr Paul Fisher, Cr Margaret Garnsey, Cr Phillipa

Goldsmith, Cr Ahmad Karanouh, Cr Paul Wheelhouse

IN ATTENDANCE: Phillip Perram (General Manager), Bruce Quarmby (Director

Corporate Services), Kerrie Murphy (Director Infrastructure), Lesley Duncan (Acting Director Community Development, Planning & Environment), Jennifer Maundrell (Executive Manager Corporate Governance), Marina Colwell (Executive

Support Officer)

1 OPENING MEETING

The Mayor opened the meeting at 9.02 am, advising the attendees of the following:

- The meeting is being livestreamed and/or recorded for on-demand viewing via Council's website and a person's image and/or voice may be broadcast;
- Attendance at the meeting is to be taken as consent by a person to their image and /or voice being webcast (time will be allowed by the Chairperson for people to leave the meeting before it starts);
- All speakers should refrain from making any defamatory comments or releasing any personal information about another individual without their consent;
- Council accepts no liability for any damage that may result from defamatory comments made by persons attending the meetings – all liability will rest with the individual who made the comments;
- The recording will be available on Council's website for a minimum of 12 months and retained as a Council record;
- Individuals acting in a disorderly manner can be asked by the Chairperson to leave the meeting under the Council's Code of Meeting Practice;
- The meeting must not be recorded by others without the prior written consent of the Council in accordance with the Council's Code of Meeting Practice.

2 ACKNOWLEDGEMENT OF COUNTRY

We acknowledge the traditional custodians of this land on which we meet today, the Wailwan people and the Gamilaroi people and recognise their continuing connection to land, water and culture. We pay our respects to Elders past, present and emerging.

3 COMMUNITY CONSULTATION

4 APOLOGIES/APPLICATIONS FOR LEAVE OF ABSENCE BY COUNCILLORS

APOLOGY

RESOLUTION 2025/272

Moved: Cr Phillipa Goldsmith Seconded: Cr Ahmad Karanouh

That the apology from Cr Karen Churchill be noted and leave be granted.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

5 DEPUTATION/DELEGATIONS

Nil

6 CONFIRMATION OF MINUTES

RESOLUTION 2025/273

Moved: Cr Ahmad Karanouh Seconded: Cr Phillipa Goldsmith

That the minutes of the Ordinary Meeting of the Coonamble Shire Council held on Wednesday, 10 September 2025 be confirmed as a correct record of the proceedings of the meetings, predicated on:

- The deletion of Cr Adam Cohen from Resolution 2025/35 "In Favour" as he was not in the room.
- The notation that resolution 2025/257 and 2025/258 were adopted unanimously.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

RESOLUTION 2025/274

Moved: Cr Paul Fisher

Seconded: Cr Margaret Garnsey

That the minutes of the Extraordinary Council Meeting of the Coonamble Shire Council held on Wednesday, 1 October 2025 be confirmed as a correct record of the proceedings of the meetings

<u>In Favour:</u> Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

7 DISCLOSURES OF CONFLICTS OF INTEREST

Cr Phillipa Goldsmith declared a Significant Non-pecuniary declaration with:

Item 8.7 – Economic Development and Growth – as she has an interest in and will not participate the discussion or decision in the Country Heartline – Regional Drought Resilience Program grant consortium project.

8 MAYORAL MINUTE

MAYORAL MINUTE

RESOLUTION 2025/275

Moved: Mayor Daniel Keady

That the Mayoral Minute for October 2025 be noted, and also highlighted the forthcoming Gold Cup racing day as well as expressing appreciation for all involved in the highly successful Vision Splendid.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

MOTION

RESOLUTION 2025/276

Moved: Cr Margaret Garnsey Seconded: Cr Ahmad Karanouh

That the General Manager write to Roy Butler MP, to seek advice of grant funding opportunities for the ageing infrasructure att he Coonamble, Gulargambone and Quambone swimming pools.

<u>In Favour:</u> Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

DISCLOSURE OF INTEREST BY COUNILLORS AND DESIGNATED STAFF

The General Manager tabled the completed Disclosures of Interest forms for both Councillors and designated staff.

SECTION A - MATTERS FOR CONSIDERATION BY COUNCIL

2.1 APPLICATIONS FOR FINANCIAL ASSISTANCE UNDER COUNCIL'S DONATIONS POLICY

RESOLUTION 2025/277

Moved: Cr Ahmad Karanouh Seconded: Cr Paul Wheelhouse

That Council:

1. Notes the information in this report.

2. Provide financial assistance in accordance with the recommendations from the Donations Committee as follows:

(a)	Coonamble-Castlereagh Landcare	\$ 3,000.00
(b)	Coonamble Neighbourhood Centre – Hosting	
	of luncheon for people with disabilities	\$ 4,000.00
(c)	Gulargambone Working Dogs	\$ 3,000.00
(d)	St Barnabas Anglican Parish	\$ 2,000.00
(e)	2829 Gathering	\$ 1,000.00
(f)	Coonamble Local Aboriginal Lands Council	\$ 1,000.00

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

SECTION B - MATTERS FOR INFORMATION ONLY

3.2 CORRESPONDENCE

RESOLUTION 2025/278

Moved: Cr Phillipa Goldsmith

Seconded: Cr Paul Fisher

That the Correspondence Report September 2025 be received and noted.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

4.3 COUNCIL RESOLUTIONS/ACTIONS UPDATE

RESOLUTION 2025/279

Moved: Cr Paul Wheelhouse Seconded: Cr Adam Cohen

That Council note the Council resolutions report and status.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

5.4 STATUS OF INVESTMENTS - SEPTEMBER 2025

RESOLUTION 2025/280

Moved: Cr Phillipa Goldsmith Seconded: Cr Paul Wheelhouse

That Council note the report of investments from 1 September 2025 to 30 September 2025 and that these investments comply with section 625(2) of the Local Government Act 1993, Clause 212 of the Local Government (General) Regulation 2021 and Council's Investment Policy.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

6.5 RATES AND CHARGES COLLECTIONS - SEPTEMBER 2025

RESOLUTION 2025/281

Moved: Cr Phillipa Goldsmith

Seconded: Deputy Mayor Steven Butler

That Council receive and note the information provided in the rates and charges collections report.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

7.6 PLANNING, REGULATORY & COMPLIANCE PROGRESS REPORT

RESOLUTION 2025/282

Moved: Cr Phillipa Goldsmith

Seconded: Cr Paul Fisher

That the Planning, Regulatory and Compliance Progress Report for September be received and noted.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

At 9:22 am, Cr Phillipa Goldsmith left the meeting.

8.7 ECONOMIC DEVELOPMENT & GROWTH

RESOLUTION 2025/283

Moved: Cr Ahmad Karanouh Seconded: Cr Margaret Garnsey

That Council receive and note the Economic Development and Growth report.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 7/0

At 9:30 am, Cr Phillipa Goldsmith returned to the meeting.

9.8 COMMUNITY DEVELOPMENT MONTHLY REPORT

RESOLUTION 2025/284

Moved: Cr Ahmad Karanouh Seconded: Cr Paul Wheelhouse

That Council note the September 2025 Community Development Report.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

10.9 WASTE MANAGEMENT REPORT SEPTEMBER 2025

RESOLUTION 2025/285

Moved: Cr Ahmad Karanouh Seconded: Cr Phillipa Goldsmith

That Council note the report on waste management activities.

<u>In Favour:</u> Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

11.10 FOOD AND GARDEN ORGANICS MANDATES

RESOLUTION 2025/286

Moved: Cr Ahmad Karanouh Seconded: Cr Phillipa Goldsmith

That Council note the information on Food and Garden Organics Mandate Exemptions.

<u>In Favour:</u> Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

12.11 INFRASTRUCTURE SERVICES - WORKS IN PROGRESS

RESOLUTION 2025/287

Moved: Cr Phillipa Goldsmith Seconded: Cr Paul Wheelhouse

That Council note the report on the works in progress within Council's Infrastructure Directorate.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

AERODROME - OPERATIONAL MATTER

RESOLUTION 2025/288

Moved: Cr Ahmad Karanouh Seconded: Cr Margaret Garnsey

That Council install two additional plain wires on the new boundary fence at the Aerodrome.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

13.12 TOORAWEENAH ROAD UPGRADE - MONTHLY STATUS UPDATE

RESOLUTION 2025/289

Moved: Cr Phillipa Goldsmith

Seconded: Cr Paul Fisher

That Council note the report and the progress on the Tooraweenah Road Upgrade Project.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

9 COMMITTEE REPORTS

9.1 QUARRY COMMITTEE - MINUTES/REPORT

RESOLUTION 2025/290

Moved: Cr Paul Fisher

Seconded: Cr Ahmad Karanouh

That the Minutes of the Quarry Committee meeting of 24 September 2025 be adopted as a true and accurate record and the Scope of Works be distributed.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

10 REPORTS TO COUNCIL

10.1 AGENCY INFORMATION GUIDE

RESOLUTION 2025/291

Moved: Cr Adam Cohen Seconded: Cr Phillipa Goldsmith

That Council adopt the draft Agency Information Guide 2025-2026.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

11 NOTICES OF MOTIONS/QUESTIONS WITH NOTICE/RESCISSION MOTIONS

Nil

12 CONFIDENTIAL MATTERS

RESOLUTION 2025/292

Moved: Cr Adam Cohen Seconded: Cr Phillipa Goldsmith

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 10A(2) of the Local Government Act 1993:

12.2 Request for quotation - Proposed Artesian Bore Baths & Facilities - Design and Specifications

This matter is considered to be confidential under Section 10A(2) - c of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.

CARRIED

Cr Margaret Garnsey declared a Significant Non-pecuniary declaration with:

Item 12.2 – Request for Quotation – Proposed Artesian Bore Baths & Facilities – Design and Specifications – as she has an interest in as she is the Secretary/Treasurer for the Coonamble Racecourse & Recreation Reserve Trust and will not participate the discussion or decision.

At 9:49 am, Cr Margaret Garnsey left the meeting.

12.2 REQUEST FOR QUOTATION - PROPOSED ARTESIAN BORE BATHS & FACILITIES - DESIGN AND SPECIFICATIONS

RESOLUTION 2025/293

Moved:

Cr Phillipa Goldsmith

Seconded: Deputy Mayor Steven Butler

That Council note the appointment of GHD PTY LTD to provide the design and specifications for the Artesian Bore Baths and Facilities.

- 1. Endorse the process for selection and engaging GHD PTY LTD Pty Ltd as the Designer for the Artesian Bore Baths and Facilities Project
- 2. Update the contracts register showing GHD PTY LTD Pty Ltd as the consultant engaged for the Design and Specification of the Artesian Bore Baths and Facilities Project for a Lump Sum of \$426,124.38

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Phillipa

Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 7/0

At 10:03 am, Cr Margaret Garnsey returned to the meeting.

RESOLUTION 2025/294

Moved: Cr Adam Cohen Seconded: Cr Ahmad Karanouh

That Council moves out of Closed Council into Open Council.

In Favour: Crs Daniel Keady, Steven Butler, Adam Cohen, Paul Fisher, Margaret

Garnsey, Phillipa Goldsmith, Ahmad Karanouh and Paul Wheelhouse

Against: Nil

CARRIED 8/0

At 10:09 am, Cr Paul Wheelhouse left the meeting.

13 CONCLUSION OF THE MEETING

The Meeting closed at 10.11am.

The minutes of this meeting were confirmed at the Council held on 12 November 2025.





MINUTES

Extraordinary Council Meeting Friday, 17 October 2025

MINUTES OF COONAMBLE SHIRE COUNCIL EXTRAORDINARY COUNCIL MEETING HELD AT THE SHIRE CHAMBER, COONAMBLE ON FRIDAY, 17 OCTOBER 2025 AT 9.00 AM

PRESENT: Mayor Daniel Keady, Deputy Mayor Steven Butler, Cr Karen

Churchill, Cr Adam Cohen, Cr Paul Fisher, Cr Phillipa Goldsmith,

Cr Ahmad Karanouh.

IN ATTENDANCE: Phillip Perram (General Manager), Lesley Duncan (Acting

Director Community Development, Planning & Environment),

Marina Colwell (Executive Support Officer)

1 OPENING MEETING

The Mayor opened the meeting at 9.02 am, advising the attendees of the following:

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2 ACKNOWLEDGEMENT OF COUNTRY

We acknowledge the traditional custodians of this land on which we meet today, the Wailwan people and the Gamilaroi people and recognise their continuing connection to land, water and culture. We pay our respects to Elders past, present and emerging.

3 COMMUNITY CONSULTATION

4 APOLOGIES/APPLICATIONS FOR LEAVE OF ABSENCE BY COUNCILLORS

APOLOGY

RESOLUTION 2025/295

Moved: Cr Karen Churchill Seconded: Cr Paul Fisher

That the apology from Cr Margaret Garnsey be noted and leave granted.

In Favour: Crs Daniel Keady, Steven Butler, Karen Churchill, Adam Cohen, Paul

Fisher, Phillipa Goldsmith and Ahmad Karanouh

Against: Nil

CARRIED 7/0

5 DISCLOSURES OF CONFLICTS OF INTEREST

Cr Steven Butler declared a Pecuniary declaration with:

Item 6.1 - DA013/2025 - Development Application - as he has a pecuniary interest and will not participate the discussion or decision.

6 REPORTS TO COUNCIL

6.1 DA013/2025 - DEVELOPMENT APPLICATION - ERECTION OF NEW STRUCTURES (OFFICE PREMISES AND GROUP HOME (TRANSITIONAL))

RESOLUTION 2025/296

Moved: Cr Phillipa Goldsmith

Seconded: Cr Paul Fisher

That Council approves DA013/2025 for the core and cluster development at 40 Calga Street, Coonamble subject to the conditions listed in the assessment report.

In Favour: Crs Daniel Keady, Steven Butler, Karen Churchill, Adam Cohen, Paul

Fisher, Phillipa Goldsmith and Ahmad Karanouh

Against: Nil

CARRIED 7/0

6 CONCLUSION OF THE MEETING

The Meeting closed at 9.06am.

The minutes of this meeting were confirmed at the Council held on 12 November 2025.

CHAIRPERSON



6 DISCLOSURES OF CONFLICTS OF INTEREST

7 MAYORAL MINUTE

MAYORAL MINUTE

File Number: M3

Author: Daniel Keady-Mayor
Authoriser: Daniel Keady, Mayor

Annexures: Nil

I am pleased to deliver the Mayoral Report for November 2025:

Youth Crime and Services

Councillor Butler and I were fortunate to be part of a delegation to initially the Police Commissioner Mal Lanyon and then a meeting with the Premier on youth crime and services. The delegation comprised Roy Butler and representatives from Bourke, Brewarrina and Walgett Councils.

The meeting discussed critical issues confronting youth in our communities and particularly crime, intervention and effectiveness of youth services.

A follow up meeting with the Premier, Secretary of the Premier's Department and NSW Police Commissioner is scheduled for 13 November 2025.

This meeting is expected to cover youth crime, after-hours activities, current youth service model and a possible review of youth service delivery.

Federal Government - Default Speed Limits

The Federal Government is considering reducing the default speed limit for roads that are otherwise without a designated speed limit from 100km/hr to 70km/hr. They are also considering introducing a default speed limit for unsealed roads.

Council is preparing a submission vehemently opposing this one size fits all solution to road safety. There appears to be a lot of data on road safety but little insight by people that drive these roads every day or the provision of funds to make our roads better.

I am particularly concerned at the impact of this "solution" on country lifestyles, travel time for student and the negative impact on food production by extending the harvest period.

Submissions close at 5pm on 27 October 2025, now is the time to make comment. The link to the Australian Government Website "Have your say" is:

https://www.infrastructure.gov.au/have-your-say/regulatory-impact-analysis-reduce-open-road-default-speed-

limit#:~:text=The%20Australian%20Government%20is%20developing%20a%20Reg ulatory,unsealed%20roads%20*%20Potential%20road%20safety%20benefits

Australia Day Nominations

Nominations are now open for the Australia Day Awards 2026 to recognise outstanding efforts and achievements during 2025.

Item 7.1 Page 22

Coonamble Shire residents and ratepayers are requested to nominate meritorious people or community groups for their contribution to the community or in their achievements in sport.

Categories are:

- Young Citizen of the Year
- Community Group of the Year
- Community Event of the Year
- Sportsperson of the Year
- Junior Sportsperson of the Year

General Manager Appointment

I am delighted to advise that Greg Hill will commence as General Manager on 1 December 2025. This will enable Greg to settle in before the rigours of 2026 are upon us with the establishment of the strategic direction of Council through the Delivery Program, Operation Plan, Long Term Financial Plan and 2026/27 budget schedule to commence in February.

2026 Events Calendar - Save Your Date!

The Coonamble Shire community is renowned for the number of events that are held each year.

In order to minimise event clashes Council is again calling event holders and organisers to submit their 2026 events to be included in the official Coonamble Shire 2026 Events Calendar.

Event holders and organisers are requested to provide details by email to the Visitors Information and Exhibition Centre at vic@coonambleshire.nsw.gov.au

RECOMMENDATION

That the Mayoral Minute for November 2025 be noted.

Item 7.1 Page 23

SECTION A - MATTERS FOR CONSIDERATION BY COUNCIL

2.1 NOTICE OF MOTION - INCENTIVE TO RATEPAYERS FOR MAINTAINING PUBLIC FOOTPATHS

File Number: Corporate Services - 20411

Author: Bruce Quarmby-Director Corporate Services

Authoriser: Phillip Perram, General Manager

Annexures: 1. Notice of Motion - Incentive vis reduction in water usage

charges 🕹 🖫

PURPOSE

The purpose of this report is to provide Council with its findings from its investigation into options for the provision of an incentive to ratepayers for maintaining Public Footpaths.

BACKGROUND

At tis February 2025 Council meeting, the following resolution was passed by Council.

RESOLUTION 2025/28

Moved: Cr Paul Wheelhouse Seconded: Cr Karen Churchill

That Council notes the information provided and seeks a further report following investigation into the options available to achieve the outcome of better maintaining public footpaths.

In Favour: Crs Daniel Keady, Steven Butler, Karen Churchill, Adam Cohen, Paul

Fisher, Margaret Garnsey, Phillipa Goldsmith, Ahmad Karanouh and

Paul Wheelhouse

Against: Nil

CARRIED 9/0

In accordance with the above resolution and the original notice of motion, management has investigated possible options to achieve this outcome with the findings discussed within the body of this report.

For Council's information a copy of the original notice of motion has been attached as an annexure to this report.

(a) Relevance to Integrated Planning and Reporting Framework

L1.3.2 Adopt the eight elements of good governance practices at the essence of operations and decision making.

L1.4.10 Maintain long term financial.

Item 2.1 Page 24

I.5.3 Develop and implement strategies and operations which deliver quality and well managed Council assets and infrastructure to the community.

(b) Financial Considerations

Given the nature of the notice of motion, should a rebate or allowance be provided, the funding of this rebate would be required to be sourced from one of the two options.

- As a donation/concession from Council's General Fund operations.
- Alternatively, as a reduction in income from Council's Water Fund operations.

For Council's information both of these options would have significant long term financial implications for Council.

COMMENTARY

Since the receipt of the notice of motion Council staff have been researching possible models and delivery options that address the intent of the notice of motion, whilst addressing the following criterion.

- Establishes a framework that facilitates the objective assessment of properties in a consistent and defensible manner to determine which properties are adequately maintained and entitled to the reduction in their water usage charges.
- The identification of the appropriate party to receive the benefit of the incentive e.g. the owner, the landlord or the tenant.
- That doesn't cause Council to incur additional costs in the implementation and monitoring of the assessment process.
- Balances the benefit of the provision of a rebate/allowance with the long-term financial sustainability of Council's Water Fund operations.

Unfortunately, management has not been able to identify a model that suitably addresses the points above. Further during the investigation, the following concerns were raised at management level.

- The introduction of an "allowance" or reduced water user charges goes against industry best practice pricing principles for water user charges, which stipulate that water utilities must fully recover costs. This will have a flow on effect with Council's eligibility for grant funding for future Water fund projects.
- That the introduction of the "allowance" or reduced water user charge and the
 desired outcome of an improved presentation of communities may place Council
 in the position where it is cross subsiding its Water Fund Operations.
- The application of an "allowance" or reduced water user charge for people to look after their footpaths may cause inequalities between the various rating categories, e.g. business, residential and rural residential.
- Coupled with the fact that Council is facing increased costs in the supply of potable water, Council is also faced with an infrastructure backlog ratio for its Water Infrastructure Network of \$1.697 million.

Item 2.1 Page 25

Given the points of concern raised above, coupled with the financial sustainability ramification associated with the notice of motion, it is management recommendation that Council does not pursue the matter further.

(a) Governance/Policy Implications

There are no governance/policy implications arising from this report.

(b) Legal Implications

There are no legal implications arising from this report.

(c) Social Implications

There are no social implications arising from this report.

(d) Environmental Implications

There are no environmental implications arising from this report.

(e) Economic/Asset Management Implications

Council has a civic responsibility to ensure that it generates sufficient income from its Water Operations to not only fund its current operational costs but to also fund the renewal of its water infrastructure assets.

(f) Risk Implications

The risks identified as associating with this request centre on the following:

- the effective mechanism required for the monitoring and application of such a policy
- the long-term financial impact of Council's Water supply operations.

CONCLUSION

That following investigations, management have been unable to identify an efficient sustainable model to deliver the intent of the notice of motion as tabled to the February 2025 meeting.

RECOMMENDATION

That Council notes the information contained within this report.

Item 2.1 Page 26

NOTICE OF MOTION – INCENTIVE TO RATEPAYERS FOR MAINTAINING PUBLIC FOOTPATHS

- I, Cr Paul Wheelhouse, submit this Notice of Motion to be considered at the February 2025 Ordinary Meeting of Council.
 - 1. That Council resolves to offer an incentive to ratepayers in the three urban centers who maintain the footpath areas adjacent to their premises
 - 2. That should Council resolve to offer this incentive, it be in the form of reduced water charges or an appropriate allowance be included in each quarter as water charges become due and payable.

Comment:

Investigation reveals that many residents have been maintaining footpath areas adjacent to their premises for many years and continue to do so even as charges for water have increased.

If more residents were encouraged to carry out this work and take pride in the appearance of their street, it would make a huge difference to the overall appearance of the urban areas.

The benefits to Council would be less time being spent in mowing and more time allocated to the care and maintenance of the many parks, playing fields and open spaces for which Council is responsible.

Item 2.1 - Annexure 1 Page 27

SECTION B - MATTERS FOR INFORMATION ONLY

3.2 CORRESPONDENCE

File Number: C20

Author: Marina Colwell-Executive Support

Authoriser: Phillip Perram, General Manager

Annexures: Nil

CORRESPONDENCE

Each month a list of correspondence is sent out in the Business Paper to Councillors to ensure that they have not missed any information since the last Business Paper was produced.

Date	Information Sent	Author	In	Out	Sent
2/10/25	October Business Papers	M Colwell		√	✓
7/10/25	Fisher's Ghost Awards Ceremony Invitation	M Colwell		√	✓
7/10/25	Community Session – J Clements	M Colwell		√	√
8/10/25	Quarry Scope of Works	P Perram		√	√
9/10/25	Draft Minutes – October Meeting	M Colwell		√	√
9/10/25	ARIC Meeting with Councillors	P Perram		√	√
9/10/25	Email – Calendar Invites	M Colwell		√	√
9/10/25	ARIC Meeting with Councillors	P Perram		√	✓
11/10/25	Extraordinary Meeting - Core and Cluster DA	P Perram		√	√
13/10/25	Narromine to Narrabri update	P Perram		√	√
14/10/25	LGNSW Annual Conference – Spare ticket	M Colwell		√	✓
15/10/25	Extraordinary Business Paper	M Colwell		√	√
16/10/25	Free Forum - Key Changes to NSW Employment Laws	P Perram	√	√	√
03/11/25	Positive Duty under the Sex Discrimination Act	P Perram		√	√

Item 3.2 Page 28

03/11/25	Save the date - Country Heartline Final Workshop / Launch	P Perram	✓	√
03/11/25	Annual_Financial_Statements-2025 final audited	M Colwell	√	√

RECOMMENDATION

That the Correspondence Report for November 2025 be received and noted.

Item 3.2 Page 29

4.3 COUNCIL RESOLUTIONS/ACTIONS UPDATE

File Number: C17; C20

Author: Marina Colwell-Executive Support
Authoriser: Phillip Perram, General Manager

Annexures: 1. Resolutions/Actions Report November 2025 (under

separate cover)

PURPOSE

The purpose of this report is to enable Council to keep track of important Council resolutions.

BACKGROUND

Important and significant Council resolutions will be added to the list of items below, and an update on the status will be provided by the responsible officer.

Updates will be based on the resolution across a monthly, quarterly, six monthly or annual range. By way of example, a Council resolution to construct a new Pound, with no funds approved, will be referred to the following year budget deliberations with a single comment. Similarly, a Council resolution seeking a quarterly financial report will be aligned with the mandatory quarterly financial reporting cycle and closed.

The agenda for Council Meetings close two weeks after the prior meeting resulting in some monthly updates not being provided due to priority being given to actioning the prior meeting resolutions.

(a) Relevance to Integrated Planning and Reporting Framework

Adopted Council resolutions should ideally link in with Council's suite of Integrated Planning and Reporting Framework documents.

(b) Financial Considerations

The financial considerations relating to each item mentioned below would have been considered by Council as part of the original report that dealt with the matter.

COMMENTARY

The outstanding Council resolutions' status and actions are detailed in the attachment.

RECOMMENDATION

That Council note the Council resolutions report and status.

Item 4.3 Page 30

5.4 COMMUNITY, PLANNING, DEVELOPMENT AND ENVIRONMENT DIRECTORATE REPORT

File Number: 81991

Author: Lesley Duncan-Manager Regulatory, Planning & Compliance

Services

Authoriser: Phillip Perram, General Manager

Annexures: Nil

PURPOSE

The purpose of this report is to provide Council with information on the Community, Planning, Development and Environment Directorate.

BACKGROUND

(a) Relevance to Integrated Planning and Reporting Framework

- OC1.3 Implement programs and plans that balance our waste disposal expectations with the resources and capacity available to us
- C1.3 Help build and maintain safe, supportive homes and spaces
- OC1.1 We balance land use interests and minimise risks by following planning framework and regulations
- C1.1 Initiate and/or participate in community programs that improve access, connection, wellbeing, unity, vibrancy, learning and skills
- E..2 Develop a visitor economy through the provision of related infrastructure, services and experiences
- L2.3 Proactively communicate decisions, and the processes to reach them, to relevant stakeholders.

(b) Financial Considerations

Provision is made within the 2025/2026 Operational Plan and Budget to fund the associated works and programs listed in this report.

COMMENTARY

Waste Management Services

Table 1 below identifies the income for waste services activities. The rates levied column represents the total amount payable and not income received to date. The gate takings indicate the monies received year to date as indicated in the table.

	Table 1: Income			
Centre	Rates Levied (Access Charges)	Gate Takings as at 31/10/2025 Total Income		
Coonamble	\$888,761.76	\$126,736.59	\$1,015,498.35	
Gulargambone	\$138,780.00	\$2,286.36	\$141,066.36	

Quambone	\$33,160.00	\$368.17	\$33,528.17
Interest	\$7,631.20	-	\$7631.20
Total	\$1,068,332.96	\$129,391.12	\$1,197,724.08

Table 2 identifies the expenditure incurred by Council for waste activities. The collection refers to the costs associated with the kerbside domestic waste collection service, while disposal relates to expenditure resulting from the operation of waste facilities.

	Table 2: Expenditure as at 30 September 2025			
Centre	Solid Waste Collections	Waste Depot Operations	Total Expenditure	
Coonamble	\$37,137.79	\$233,486.60	\$270,624.39	
Gulargambone	\$18,496.66	\$14,860.65	\$33,357.31	
Quambone	\$9,594.55	\$9,536.48	\$19,131.03	
Total	\$65,229.00	\$257,883.73	\$323,112.73	

Table 3 sets out the net operating result for all three sites. The tables will be updated monthly to summarise the overall result for each of Council's waste facilities.

	Table 3: Net Operating Result as at 30 September 2025			
Centre	Total Income	Total Expenditure	Net Operating Result	
Coonamble	\$1,015,498.35	\$270,624.39	\$744,873.96	
Gulargambone	\$141,066.36	\$33,357.31	\$107,709.05	
Quambone	\$33,528.17	\$19,131.03	\$14,397.14	
Interest	\$7,631.20	-	\$7,631.20	
Total			\$874,611.35	

Planning Regulatory and Compliance Services

Regulatory Services

The Regulatory Officer's Report is provided for October. The following is a summary of companion animal statistics:

Seizure Activities:	Dogs	Cats
Seized	0	0
Returned to Owner	0	0

Impounding Activities:	Dogs	Cats
Animals in pound at start of month	2	2
Incoming Animals	Dogs	Cats
Transferred from seizure activities	0	0
Abandoned or Stray	6	0
Surrendered	1	0
Total Animals in Pound	9	2

Outgoing Animals	Dogs	Cats
Released to Owner	1	0
Euthanised	1	0
Released to Rehoming Organisation	2	0
Sold	0	0
Died at Pound	0	0
Stolen from Pound	0	0
Escaped from Pound	0	0
Total Animals Leaving Pound	3	0
Animals in Pound at end of Month	5	2

Dog Attacks

There were no dog attacks reported to Council during October.

Development Applications

The following is a summary of applications determined under delegated authority.

October 2025			
Application Number Description of Works Address of Proposed Works Date		Approved Date	
Development	Applications		•
DA025/2025	Modular Toilet	Lot 212 DP754199 40 Caswell St Coonamble	29/10/2025
DA027/2025	New In Ground Pool	Lot 97 DP3693 59 Wilga Street Coonamble	20/10/2025

Construction	Certificates		
CC027/2025	New In Ground Pool	Lot 97 DP3693 59 Wilga Street Coonamble	20/10/2025
CC004/2024	Feed Shed	Lot 1 DP118788 49 Castlereagh St Coonamble	29/10/2025
Occupation Co	ertificates		
OC038/2024	New In-ground Pool	Lot 21 DP 1013260 11 Sydney Street Coonamble	20/10/2025

Saleyards

During October 2025, the Coonamble Regional Livestock Market conducted one (1) cattle sale, with a total of 1950 head sold.

Saleyards

	October	Year to Date	
Income	(19,061)	(66,113.02)	
Expenditure	7,443	69,060.50	
Total	11,618	2,947.48	deficit

Truck Wash

Truck Wash

	October	Year to Date	
Income	(6,151)	(23,885.39)	
Expenditure	11,131	33,445.90	
Total	4981	9,560.51	deficit

Community Development

- October School Holiday Program:
 - Multi locations the October Holiday Program was able to be held in Coonamble, Gulargambone and Quambone, thanks to the help of Council staff and stakeholders.
 - Activities activities spread across the two weeks of the break and included Movie Days, Making Scones, Laser Tag, Colour Run, Fun and Games and Fun Day including Jumping Castle, BBQ and Games Day.
 - Stakeholders We are very extremely heartened by the services such as MacKillop, Mission Australia, Headspace, Creative Community Concepts and Coonamble Shire Council staff in Coonamble and Quambone and especially REDI.E in Gulargambone that come together to enable the program to be run.

- New Stakeholder STORMCo. (Service To Others Really Matters), a part of the Seventh Day Adventist Church in Narrabri, was supported by the Council through our supply of food van for the BBQ. STORMCo arrived with a suite of welcome activities such as the jumping castle, BBQ, games, balloon creatures, face painting and donated clothing and set up in Smith Park. The Fun Day was attended by a large number of children and their guardians.
- Peter Watt Author Visit A small but very engaged crowd attended, with the intimate setting allowing plenty of time for questions. Free to the community with a set of Peter's books won by attendee David Facer.
- State Library Training The Librarian and Library Officer attended training in Warren led by the State Library about programs offered by the State Library. Topics covered were Drug Info, GALE Databases and Legal Aid. This was a quick overview but done face to face which is appreciated.
- Halloween The Library held Halloween celebrations with a movie and treats on 31 October.
- Service NSW Visit Lisa, a representative from Service NSW made her second visit to the library, helping with things such as Seniors Cards, Healthy Kids Vouchers etc. Lisa will visit again in November and December.
- Seniors Cinema the monthly activity is always welcomed by the attendees. Light refreshments are provided, and they appreciate true stories.

Library Statistics – September 2025

Service	Coonamble	Gular
Loans	402	25
New Memberships	4	0
Wi-Fi (People)	48	134
Internet (people)	89	
Internet (hours)	94.4	
Kids Comp (children)	74	
Junior Visits	134	
Adult Visits	432	

Manual Statistics

Coonamble	No of People
Library Visits	566
Reference Enquiries	20
Technology Enquiries	51
Local History	6

Activity Statistics

Coonamble	No of People
Senior Craft	12
Pre-School Visits/Storytime	46
Seniors Tech	1
Seniors Cinema	10
Other	25

Economic Development and Growth

Grants

Coonamble Main Street Enhancement

Weight/load capacity for awnings in Coonamble's main street determined ☑
 Integrity of awnings in Coonamble's main street determined
 Building owners advised of outcomes of inspections
 Immediate remedial actions taken ☑
 Paint scheme colour palette received for awning painting project ☑
 Lighting determined to highlight Art Deco streetscape □
 CBD Precinct Masterplan developed □
Commentary: Painting of three (3) buildings is due to commence in November. Interest has been shown by another building owner for repainting.
Industrial Land Provision

- Rezonings determined for more industrial land and for improved alignment of zoning to current usage across Coonamble township ☑
- Planning Report drafted for rezoning of the old sheepyards site
- Planning Report drafted for rezoning of the Artesian bore bath project site
- \bullet Planning Report drafted for house-keeping rezoning for such areas as the Coonamble Showground \square
- Some Planning Reports ratified by Council ☑
- Council-ratified Planning Report submitted to the Department of Planning
- Public Exhibition □
- Rezoning approval □

Commentary: A gateway determination has been issued for the rezoning. There is some conditions of the determination that are required to be met prior to public exhibition.

Youth Accommodation - Coonamble and Gulargambone

	van / leeen medaden ees name en a ea arganteen e				
•	Advertise RFT for design-and-construction of the youth accommodation units at Coonamble and Gulargambone \boxdot				
•	Assess tenders for Youth Accommodation ☑				
•	Seek further quotations and consider scope adjustments to match budget ☑				
•	Award contract ☑				
•	Construction start ☑				
•	Operations Plan finalised □				
•	Build Youth Accommodation in Coonamble and Gulargambone □				
Co	ommentary: Construction has commenced at the Coonamble site.				
	eal Country Regional Tourism Collaboration				
	Real Country Destination Strategic Plan adopted ☑				
•	·				
•	Real Country project, Warrena Creek Reserve development business case adopted in principle ☑				
•	Real Country infrastructure works incorporated into the Warrena Creek Reserve Plan of Management \Box				
•	Community consulted on the draft Plan of Management for Warrena Creek Reserve, incorporating proposed Real Country developments □				
Commentary: A three-year <i>Real Country</i> Calendar of Events across the three Shires has been finalised to ensure complementarity of event timing in each area.					
Country Heartline – Regional Drought Resilience Program Grant consortium project					
•	Acknowledge program timeframes and urgency of delivery ✓				
•					
•	Determine governance and decision-making ☑				
•	Confirm branding, website, signage, farm hosts and legacy tools ☑				
•	Determine marketing 'name' ☑				
•	Develop marketing collateral ☑				
•	Build the experience □				
•	Rally those interested in agri-tourism □				
•	Launch a marketing campaign □				
•	Develop evaluation tools, resources and handbook □				

Commentary: This is a collaborative project with Bogan and Warren Shires, led by Warren Shire staff. It has a similar aim as the Real Country Regional Tourism collaboration between Coonamble, Gilgandra and Warrumbungle Shires. Marketing material is currently being printed.

Coonamble Region Art Trail

- Artist brief and project brief developed ☑
- Artist liaison confirmed ☑
- Public Art Advisory Panel appointed ☑
- Detailed submissions invited □
- ullet Artworks produced and installed \square

Commentary: The Project Manager has provided the following update:

- A meeting was held with residents of Gulargambone who are happy to proceed with a corten steel galah sculpture on the point of entry signs.
- Quambone residents have chosen that the park across the road from the store. This needs to be confirmed with Wailwan representatives and Council.
- BushMedia have been commissioned to undertake brochure development and printing.
- Approval has been provided from the panel for the 'Wailwan' spelling on main entrance signs. This will be discussed with the LALC regarding governance/policy implications.

Tourism and Visitation

Coonamble Information and Exhibition Centre

Between 25 September and 30 October, the Coonamble Information and Exhibition Centre welcomed 522 visitors.

The chart below shows the duration of visits during October.



(a) Governance/Policy Implications

This report provides Council with opportunities to understand governance and policy implications across the Community, Planning, Development and Environment Directorate. There may be risk implications depending on the nature of the activity.

(b) Legal Implications

There are no current legal implications arising from this report.

(c) Social Implications

Providing information that is open and transparent to the community will provide positive social implications for the community to understand the work that Council does.

(d) Environmental Implications

The progress report allows for environmental management to be an area of focus for Council and subsequently providing positive environmental benefits. This specifically relates to the area of public health, environmental sustainability, and waste management.

(e) Economic/Asset Management Implications

There may be asset management implications depending on the nature of the issue.

(f) Risk Implications

There may be risk implications depending on the nature of the issue.

CONCLUSION

This report provides updated information on the core activities of the Community, Planning, Development and Environment Directorate for Council's information.

RECOMMENDATION

That Council note the report on the activities of the Community, Planning, Development and Environment Directorate.

6.5 CORPORATE SERVICES - PROGRESS REPORT

File Number: Corporate Services - 20411

Author: Imogen Pawley-Finance Assistant

Kylie Fletcher-Revenue Officer

Authoriser: Bruce Quarmby, Director Corporate Services

Annexures: 1. Imperium report - October (under separate cover)

2. Status of Government Receivables - 31/10/25 (under

separate cover) 🖺

PURPOSE

The purpose of this report is to provide Council with information on operations and activities currently in progress within Council's Corporate Services Directorate for the past month.

BACKGROUND

The progress report focuses on the performance of Council's Investment portfolio and its efforts in the collection of outstanding rates and charges for the past month.

(a) Relevance to Integrated Planning and Reporting Framework

I.5.3 Develop and implement strategies and operations which deliver quality and well managed Council assets and infrastructure to the community.

L.1.3.2 Adopt the eight elements of good governance practices at the essence of operations and decision making.

L1.3.4 Achieve organisational decision making which is strategic and not ad hoc.

(b) Financial Considerations

Investments – Investment levels and interest rates are currently on par with the revised estimate calculations.

Rates & Charges – The annual rate charges are set out within Council's adopted Revenue Policy and 2025/26 Operational Plan.

COMMENTARY

Investment Status - October 2025

The attached Investment Report was calculated on 31 October 2025 after all maturing dates for investments had passed.

The total Capital Value of Investments is \$26,250,000. This is broken down with \$25,750,000 invested in term deposits as shown in the attached report, and \$500,000 in an at call savings account.

The main areas of expenditure are in the below table:

Projects Youth accommodation	\$32,939.50
Transport – Includes various sealing works and hire of plant, Tooraweenah Road project.	\$282,937.49
Plant Purchase plant, fuel	\$281,787.75
Urban Services Contract for the pool, chemicals	\$66,436.48
Water and sewer Various works done, treatment plant, maintenance	\$279,778.40
Quarry Plant parts and maintenance works	\$194,837.50
Waste Crushing rubbish, plant hire	\$66,000
Corporate services Renewal of licences, sale of land	\$78,262.75

Of these areas totalling \$1,282,979 it is expected \$108,993 will be either funded through Grants or reimbursed to Council.

Interest Rate

The average interest rate for Council's investments currently sits at approximately 4.28% reflecting three base rate cuts by the RBA so far this calendar year. While this represents a notable decline compared to last year's rates, the introduction of Council's new investment policy has provided greater flexibility, allowing investments to be strategically placed to secure the most competitive returns available.

Available Working Funds

Restricted funds are set aside by Council and external parties for a particular purpose to meet future expenses. Unrestricted funds are available to be used to cover all other expenses of Council.

As per the recently completed draft 2024/2025 Financial Statements 2024/2025 the balance of unrestricted cash has been calculated at \$84,000.

Rates and Charges Collections - October 2025

The below table summarises the Rates and Charges levied and paid which provides a total amount which remains outstanding at the end of the reporting period. This is compared to the same period last year.

	31 October 2025	31 October 2024
Rates and charges in arrears as at 30 June 2025	1,627,752.89	1,431,587.79
Rates/charges levied & adjustments for 2025/26	9,153,586.10	8,688,519.71
Pension Concession	- 100,815.30	- 99,284.05
Amounts collected as at 31 October 2025	- 3,874,714.26	-3,701,275.83
Total Rates and Charges to be Collected	6,805,809.43	6,319,547.62

The amount levied for rates and charges for 2025 / 26 includes the current year's annual rates and charges and any interest added since the date the rates notices were issued. The amount received as of 31 October 2025 includes receipts for both arrears and the current year's amounts outstanding.

It should be noted that the rates and charges 2025 / 26 levied amount is reduced by the pensioner concession of \$100,815.30; reducing the amount of income derived from these rates and charges. Of this concession, Council's contribution is 45%, which represents an amount of \$45,366.88.

The rates and charges as of 31 October 2025 represent 63.13% of the total annual rates and charges levied and outstanding (compared with 62.45% on 31 October 2024).

Water Consumption Charges

	31 October 2025	31 October 2024
Water Consumption Charges and arrears as at 30 June 2025	1,442,815.84	621,860.35
Water Consumption charges & adjustments 2025 / 26 year to date	-87,105.05	41,640.80
Amounts collected as at 31 October 2025	-777,672.62	-375,136.02
Total Water Consumption Charges to be Collected	578,038.17	288,365.02

The water consumption charges as of 31 October 2025 represents 42.64% of the total water consumption charges outstanding (compared to 43.46% on 31 October 2024). Council will note the main variation between the two financial years is directly associated with the delay in generation of the water consumption charges for the 2025 / 26 year.

Debt Recovery Agency

During October 2025 Council staff have continued to consult with Council's debt recovery agency with a view to continuing Council's process outlined within Council adopted Debt recovery policy. For Council's information, actions undertaken for the previous month include:

 Council staff have referred a new list of customers with overdue amounts to Council's debt recovery agency.

Government Grants and Receivables update

In accordance with Council resolution 2025/25 item 4 Council resolved to that a bimonthly grant debtors status update be provided to Council for its information.

Council commenced the current financial year with approximately \$7.6 million dollars owing to it in the form of grant receivables. As well as the afore mentioned grant receivables Council was also owed approximately \$1.8 dollars for works undertaken as part of the State Highways contract. This raised the total value of government receivables to the value of approximately \$9.4 million dollars.

At the completion of the October 2025 review, the balance of government receivables owing to Council has been substantially reduced to a balance of approximately \$5.3 million dollars. In summary the movements that have led to Council's improved position are:

- Council has been paid approximately \$5.7 million.
- Council has incurred further expenditure under these Government funded programs to the value of approximately \$1.5 million.
- Of the \$1.5 million dollars expenditure incurred, \$343,882.71 has been funded by grant funds already held by Council.

The table attached as an annexure to this report, provides Council with a more detailed breakdown of the relevant financial information and movement of these receivables that have occurred since the beginning of the 2025/26 financial year.

(a) Governance/Policy Implications

Council staff comply with the directions provided by Council's suite of policies that governs this function of Council.

(b) Legal Implications

Council staff have complied with all regulatory and legislative requirements required for this function of Council.

(c) Social Implications

Council funds are used to provide services and infrastructure to the community, and, as a result, well managed funds maximise the level of financial resources available to support the community.

(d) Environmental Implications

There are no environmental implications arising from this report.

(e) Economic/Asset Management Implications

Sound economic management includes maximising Council's return on funds and the timely collections of monies owed to Council. These actions seek to ensure that Council maintains its ongoing ability to meet both its operational costs as well as any planned asset maintenance and renewal.

(f) Risk Implications

Council policies governing these areas are structured to guide staff in implementation of risk mitigation strategies.

CONCLUSION

This report provides updated information from the operations of the Corporate Services Department for Council's information.

RECOMMENDATION

That Council note:

- 1. The information contained within the Corporate Services Progress Report.
- 2. The investments from 1 October 2025 to 31 October 2025 and that these investments comply with section 625(2) of the Local Government Act 1993, Clause 212 of the Local Government (General) Regulation 2021 and Council's Investment Policy.

7.6 INFRASTRUCTURE SERVICES - WORKS IN PROGRESS

File Number: Folder 20419

Author: Kerrie Murphy-Director Infrastructure Services

Authoriser: Phillip Perram, General Manager

Annexures: Nil

PURPOSE

The purpose of this report is to provide Council with information on operations and other works in progress within Council's Infrastructure Directorate.

BACKGROUND

(a) Relevance to Integrated Planning and Reporting Framework

- I1.1 Employ a strategic approach to the management of our critical road network.
- I1.2 Strengthen our strategic approach to the management of our water infrastructure and services.
- Inprove our strategic approach to the management of our sewerage infrastructure and services.
- 11.4 Strengthen our strategic approach to the management of our urban drainage infrastructure and services.
- 11.5 Adopt successful strategies which maximises our community's access to quality infrastructure and assets.
- P3.1 Provide support to our sporting, recreation and community organisations which drives improved sporting and recreational opportunities for our community.
- P3.2 Improve the quality of our parks, open spaces, sporting, and recreational facilities, including the MacDonald Park Precinct.

(b) Financial Considerations

Provision is made within the 2025 / 2026 Operational Plan and Budget to fund the associated works and programs listed in this report.

COMMENTARY

This report aims to inform Council of the works in progress in the Infrastructure Directorate. Updates are provided for each Departmental area which includes Roads, Water and Sewer, Quarry and Urban Services.

Please note that the capital works attachment will now be submitted quarterly, with the next update at the February Ordinary meeting which lines up to report on expenditure per quarter.

UTILITIES

The Utilities team have undertaken the following work in the month of October:

- Number 3 bore pump pulled up with a replacement pump to be installed;
- Number 2 lagoon at Water Treatment Plant has been dug out and lined with geofabric;
- New pump installed in Hermann Street pump station

Additionally, several water main breaks and service line repairs have been undertaken and a collapsed sewer main has been repaired on the corner of Townsend and Auburn Streets, Coonamble.

Upcoming works:

- Water mains replacement Aberford Street/Castlereagh Highway, Wingadee / Hickey Streets, Coonamble and Breelong St Gulargambone
- Filter arms at the Sewer Treatment Plant to be installed
- Installation of flow meter at head of sewer treatment plant works in Coonamble

URBAN SERVICES

Continuing of mowing including Ovals, Parks, Town approaches and urban streets, tree trimming, and removals as requested by the community and for safety reasons.

All new trees have been fertilized, including those at Quambone Racecourse, Mungie Street, Quambone, McCullough Street and MacDonald Park.

Majority of Coonamble laneways have been sprayed and/or mowed.

Council has also recently installed anti-vandal soap dispensers at the Skillmans Lane toilet due to ongoing vandalism and syringes being put into the previous soap dispensers.

Parks

Work on the Rotunda at MacDonald Park is complete. This additional work was due to excessive vandalism on the structure. The irrigation at Smith Park has damaged with the installation of NBN and has since been repaired.

Pools

Work has been undertaken to get the three (3) Council pools operational in preparation for the opening. Chemical controllers at all three (3) pools have been services and a new Chlorine tank has been installed at the Gulargambone Pool.

Aerodrome

Council has purchased the material for the animal exclusion fence and is now assessing quotations for the construction.

The perimeter fence at the Aerodrome has also been completed with the additional two (2) wires.

MT MAGOMETON QUARRY

Mt Magometon Quarry re-opened for sales on 14 October 2025.

The Quarry Manager is working with both the crushing contractor and the blasting contractor to co-ordinate future blasts to ensure the most efficient outcome. A meeting

with both blasting and crushing took place in early October, wherein a strategy was agreed upon to enable this to occur.

The blasting contractor has prepared the blast plan to ensure that this does not interfere with the establishment of the crushing contractor. At the time of writing this report, it is anticipated that the crushing contractor will be establishing onsite in the first week of November 2025.

A suitably qualified consultant has been engaged to undertake the independent review of the Quarry.

ROADS

Natural Disaster Work

AGRN 1034 natural disaster restoration works are underway with work complete on Kenilworth, Talegar, Merri Merri, Thurloo, Bulgan, Calga, McGlynns, Mungery, Nortongong, Old Wongy, Thara, Walla Walla, Williga, Old Dubbo, Yarranville, Fishers, Carinda, Gilgooma, Billeroy Roads, Back Gulargambone, Coonamoona, Conimbia, Gumin Gumin, Warrangwong, Nelgowrie, Bramble and Ottendorf Roads.

Work is currently occurring on Beanbah and Goorianawa Roads. Work is being completed by Council roads crews and one contract crew.

Unsealed Roads Maintenance

Staff have been busy over the last month carrying out maintenance on Wingadee, Shanklin Roads and Vatua Lane. The focus has been on natural disaster restoration works during October.

Heavy Patching

Heavy Patching is ongoing on Quambone Road, which is timely given that heavy vehicle traffic is increasing and accelerating further road damage.

RMCC

Maintenance is being completed in accordance with the RMAP (agreed schedule with TfNSW). This includes potholes patching, rest area cleaning, routine inspections, sign repairs and roadside slashing. Council has also undertaken some shoulder grading on the highway which is also included in the RMAP.

Tooraweenah Road

The tender for the Tooraweenah Road project closed on Friday 7 November 2025. The tender is currently being assessed by the Tender Evaluation Committee.

(a) Governance/Policy Implications

Maintenance of Council's infrastructure assets is carried out in accordance with Council's adopted management plans.

(b) Legal Implications

There are no legal implications arising from this report.

(c) Social Implications

Maintenance works are programmed where practical, to minimise social impacts.

(d) Environmental Implications

There are no environmental implications arising from this report.

(e) Economic/Asset Management Implications

Works are scheduled in accordance with Council's adopted 2025 / 2026 Operational Plan and Budget.

(f) Risk Implications

Maintenance works are programmed to minimise the risk to Council and the public.

CONCLUSION

This report provides updated information on the projects and planned works within the Infrastructure Department for Council's information.

RECOMMENDATION

That Council note the report on the works in progress within Council's Infrastructure Directorate.

8.7 PRESENTATION OF FINANCIAL STATEMENTS AND AUDIT REPORTS FOR THE YEAR ENDED 30 JUNE 2025

File Number: Financial Statements - 64821

Author: Bruce Quarmby, Director Corporate Services

Authoriser: Phillip Perram, General Manager

Annexures: 1. Auditor- General Report on the Conduct of the Audit for

the 2024-2025 financial year. (under separate cover)

PURPOSE

The purpose of this report is to present to Council the audited Financial Statements for the year ended 30 June 2025, in accordance with the provisions of Section 418 of the *Local Government Act 1993* (the Act).

BACKGROUND

The Audit Office of NSW has completed their audit of Council's financial records for the year ended 30 June 2025 and provided their report to Council on 30 October 2025. The Act contains specific requirements to be followed in relation to the presentation of Council's statutory Financial Statements. In summary the procedures are listed below:

- 1. As soon as practical after receiving the Auditor's Report, Council must forward a copy of the audited Financial Statements to the **Office of Local Government (OLG)**. These documents were forwarded on 31 October 2025.
- 2. A public notice must be provided of Council's intention to present its audited Financial Statements. A public notice was prepared in the prescribed format, which was published on Council's website on 3 November 2025, with a public notice published in the Coonamble Times on the 5 November 2024.
- 3. Anyone can make written submissions to Council regarding its audited Financial Statements or Auditor's Reports for a period of seven (7) days after the reports have been presented to Council.

(a) Relevance to Integrated Planning and Reporting Framework

L1.4.4 Governance is open and transparent.

The Financial Statements will also form part of Council's Annual Report, which a requirement of the Integrated Planning and Reporting Framework.

(b) Financial Considerations

Council's net operating result attributable to Council for the 2024/25 financial year was a surplus of \$2.202 million; with this number including the effects of depreciation and amortisation expense of \$8.057 million.

Council will also note that the net operating result before grants and contributions provided for capital purposes, was a deficit of \$2.106 million. It is this result which the Office of Local Government (OLG) uses when determining the key performance indicator of the "Operating Performance Ratio".

The decline in the 2024/25 net operating result when compared to the previous year is mainly attributable to the following reasons:

- A 23.0% reduction in revenue from Grants and contributions provided for operating purposes.
- A 51.7% reduction in revenue from Grants and contributions provided for capital purposes.
- A 41.2% increase in revenue from User Charges and Fees.
- Payment of grant funded expenditure for which the monies have been received in prior years.
- A 13.3% increase in expenditure on Materials and services.

COMMENTARY

According to the Auditor's Report, Council's accounting records have been kept in accordance with relevant legislation and accounting policies.

As mentioned above the 2024/25 operational result was \$2.02 million (including grants and contributions for capital purposes) – with the individual fund results represented by the fund income statement below.

D1-1 Income Statement by fund

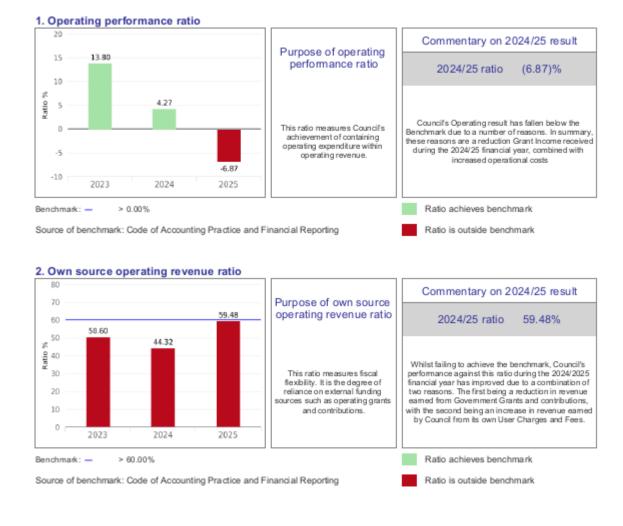
	General	Water	Sewer
	2025	2025	2025
	\$ '000	\$ '000	\$ '000
Income from continuing operations			
Rates and annual charges	5,965	958	1,037
User charges and fees	8,817	1,271	247
Interest and investment revenue	921	179	234
Other revenues	1,810	7	8
Grants and contributions provided for operating purposes	10,261	124	_
Grants and contributions provided for capital purposes	4,214	_	94
Net gains from disposal of assets	82	_	_
Other income	117	_	_
Total income from continuing operations	32,187	2,539	1,620
Expenses from continuing operations			
Employee benefits and on-costs	11,044	435	305
Materials and services	11,402	1,345	473
Borrowing costs	32	_	_
Other expenses	1,051	_	_
Total expenses from continuing operations excluding depreciation, amortisation and impairment of			
non-financial assets	23,529	1,780	778
Operating result from continuing operations excluding depreciation, amortisation and impairment of			
non-financial assets	8,658	759	842
Depreciation, amortisation and impairment of non-financial assets	7,120	505	432
Operating result from continuing operations	1,538	254	410
Net operating result for the year	1,538	254	410
Net operating result attributable to each council fund	1,538	254	410
Net operating result for the year before grants and	(0.070)	054	0.10
contributions provided for capital purposes	(2,676)	254	316

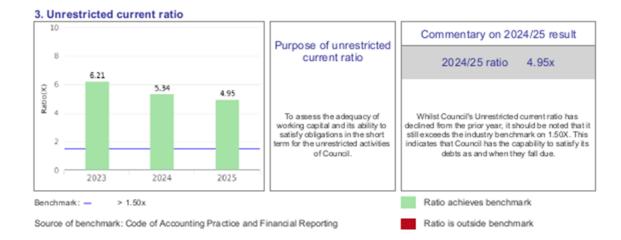
From the above it is noted that Council's General Fund failed to achieve a surplus net operating result for the year before grants and contributions provided for capital

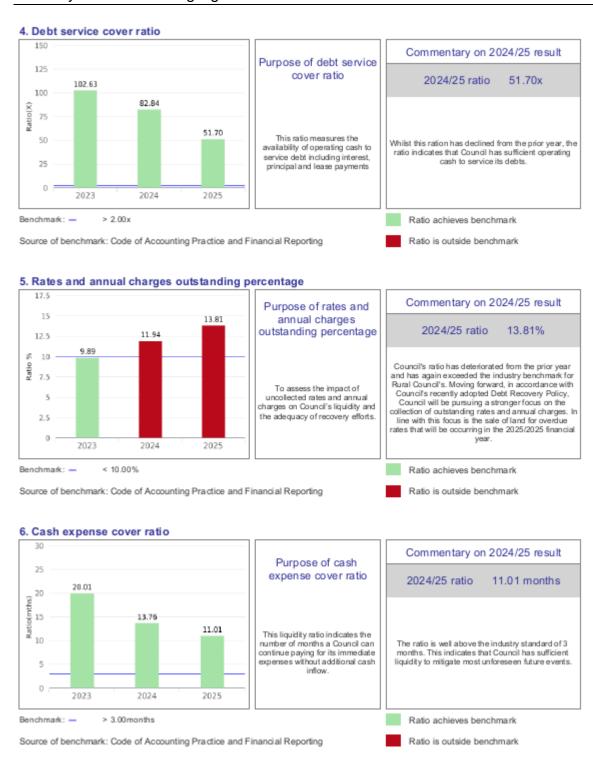
purposes. Conversely Council's Water and Sewer funds, both recorded surplus before grants and contributions provided for capital purposes.

For Council's information, in accordance with the 2024/25 Local Government Code of Accounting Practice and Financial Reporting, the OLG have temporarily excluded the performance ratios previously included at H1-1 within Council's Annual Financial Statements. This decision has been made by the OLG as these ratios are currently under review.

Whilst not included as part of Council's Annual Financial Statements these ratios have still been calculated and provide Council's with financial report card of its performance against these key indicators. In measuring Council's performance against the key indicators, it has achieved three (3) of the six (6) ratios for the 2024/2025 financial year exceeding the benchmarks as set by the OLG.







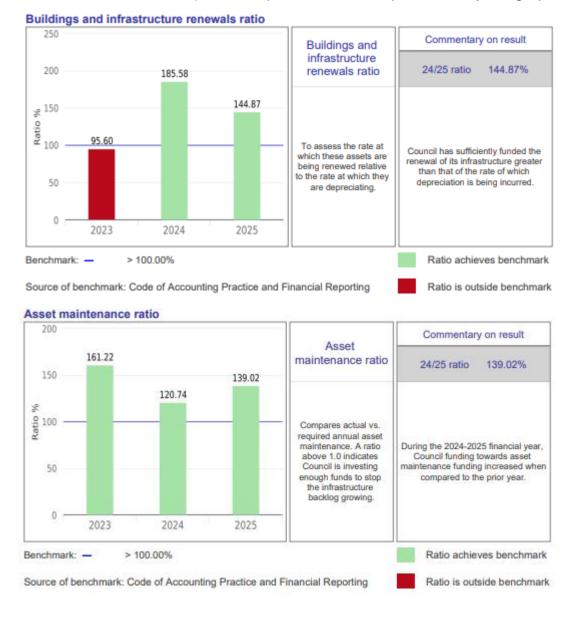
The three (3) ratios to which Council did not meet the OLG key performance indicators were its "Operating performance ration", its "Own source operating ratio" and its "Rates and annual charges outstanding percentage.

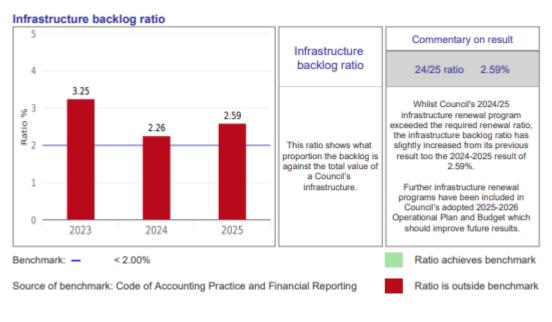
In reviewing why Council failed to achieve this ratio several factors have impacted on Council's performance of this ratio. The first major factor is a reduction in revenue from Operational Grants recognised through the 2024/2025. Council should note that part of this reduction in revenue is directly attributed to a reduction in prepayment of the Financial Assistance grant. Coupled with the reduction in Grant income, Council incurred additional operational expenditure such as increased employee costs, depreciation expenditure, and materials and services.

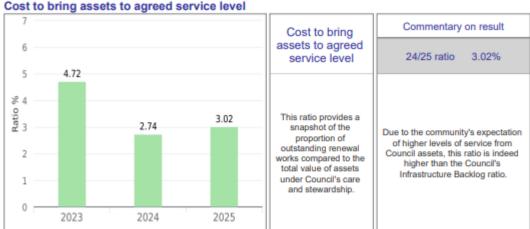
In reviewing why Council failed to achieve the benchmark for its "Rates and annual charges outstanding percentage" ratio, two main factors have impacted on the performance of this ratio. The first being the resourcing challenges faced throughout the previous financial year, coupled with the impact of a flow on from "historical" balances which attract interest on the overdue amounts. The interest and extra charges which are accrued on these overdue are then included in the calculation of this ratio.

In reviewing why Council's performance against its "Own source operating revenue ratio", whilst it has shown a significant improvement on the previous year it has not met the benchmark. Council's improvement in this ratio is due to a combination of a reduction in revenue from Operational Grants during 2024/2025 combined with an increase in revenue from User Charges and fees recognised during the year.

In reviewing Council's performance against the key performance ratios for infrastructure assets (referring to Special Schedule Seven (7), an unaudited part of the Financial Statements), Council performance is represented by the graphs below.







Council will note that for the 2024/2025 financial year it has achieved/ met the OLG recommended benchmarks for three (3) of the four (4) ratios. The only ratio that was not met for the year was Council's "Infrastructure Backlog Ratio".

Regarding Council's "Infrastructure Backlog Ratio" of 2.59%, this ratio has remained above the benchmark of 2%. Council will need to maintain its focus that its asset maintenance and renewal programs are targeted and delivered accordingly to improve Council's performance against this ratio.

For Council's information, whilst a copy of the financial statements will be tabled at the meeting I have included as an attachment to this report the Auditor- General's report on the Conduct of the Audit. This report summarises Council's financial performance and position for the past financial year.

With regards to the receieval of submissions on the presentation of the Annual Financial Statements, Council is advised at the time of writing this report, no written submission have been received by Council. Should any submission be received prior to the completion of the exhibition period , these will be reported to Council at its December 2025 Council meeting.

(a) Governance/Policy Implications

There are no governance or policy implications arising directly from this report.

(b) Legal Implications

Section 418 of the Act (**Public notice to be given of presentation of financial reports**) requires all Councils in NSW to give public notice of the presentation of Annual Financial Reports.

Section 419 of the Act (Presentation of council's financial reports) requires the following:

- A council must present its audited financial reports, together with the auditor's reports, at a meeting of the council held on the date fixed for the meeting.
- 2. The council's auditor may attend the meeting at which the financial reports are presented. A council's auditor who carries out the functions of the auditor under an appointment by the Auditor-General must attend the meeting at which the financial reports are presented if the council gives not less than seven (7) days' notice in writing that it requires the auditor to do so.

Section 420 of the *Local Government Act 1993* (**Submission of financial reports and auditor's reports**) requires the following:

- 1. Any person may make submissions to the council with respect to the council's audited financial reports or with respect to the auditor's reports.
- 2. A submission must be in writing and must be lodged with the council within seven (7) days after the date on which those reports are presented to the public.
- 3. The council must ensure that copies of all submissions received by it are referred to the auditor.
- 4. The council may take such action as it considers appropriate with respect to any such submission, including the giving of notice to the Departmental Chief Executive of any matter that appears to require amendment of the council's financial reports.

(c) Social Implications

There are no social implications arising directly from this report.

(d) Environmental Implications

There are no environmental implications arising directly from this report.

(e) Economic/Asset Management Implications

Whilst Council has made progress in sufficiently funding the maintenance renewal of its infrastructure assets, the report highlights that further progress is still required to ensure that Council continues the positive direction in achieving the Office of Local Government benchmark of 2.00%.

(f) Risk Implications

The key element of risk associated with this report is Council's performance in the 2024/2025 financial year against several key performance indicators as set by the OLG. Council will need to monitor

and review its operations and performance against these key ratios moving forward to ensure it improves it results moving forward.

CONCLUSION

Council's Financial Statements and the associated key financial performance indicators for the year ended 30 June 2025 reveal that overall, it remains in a sound financial position. However, given that Council's 2024/2025 net operating result for the year, before grants and contributions provided for capital purposes, was indeed a deficit of \$2.106 million, Council needs to mindful in its financial considerations to ensure the long-term financial sustainability of Council.

Moving forward, it is imperative that Council monitors and reviews both its current and long-term plans to ensure that it meets or is working towards satisfying all the key financial performance indicators as set by the Office of Local Government. However, the key performance indicator "Infrastructure Backlog Ratio" may take a few years to bring back under the set benchmark.

RECOMMENDATION

That Council note the report and tabling of its Auditors Report and Financial Reports for the year ended 30 June 2025.

8 COMMITTEE REPORTS

Nil

9 REPORTS TO COUNCIL

9.1 QUARTERLY BUDGET REVIEW - SEPTEMBER 2025

File Number: Financial Quarterly Review - 64876

Author: Bruce Quarmby-Director Corporate Services

Deborah Tatton-Manager Finance & Procurement

Authoriser: Phillip Perram, General Manager

Annexures: 1. September 2025 Budget Review (under separate cover)

Adebe

PURPOSE

The purpose of this report is to provide Council with a quarterly budget review statement in accordance with Regulation 203 of the Local Government (General) Regulation 2005 (the Regulations). Please refer to the Annexure relating to this report.

BACKGROUND

Regulation 203 of the Regulations states that:

- (1) Not later than 2 months after the end of each quarter (except the June quarter), the responsible accounting officer of a council must prepare and submit to the council a budget review statement that shows, by reference to the estimate of income and expenditure set out in the statement of the council's revenue policy included in the operational plan for the relevant year, a revised estimate of the income and expenditure for that year.
- (2) A budget review statement must include or be accompanied by:
 - (a) a report as to whether or not the responsible accounting officer believes that the statement indicates that the financial position of the council is satisfactory, having regard to the original estimate of income and expenditure, and
 - (b) if that position is unsatisfactory, recommendations for remedial action.
- (3) A budget review statement must also include any information required by the Code to be included in such a statement.

The Code referred to above is the Code of Accounting Practice and Financial Reporting. While earlier versions of the Code had an appendix that listed minimum requirements, these were removed a few years ago as they are of no relevance to the financial statements (which is the main purpose of the Code). In the absence of any instructions in the Code, the Quarterly Budget Review Statement publication issued in 2010 by the then Division of Local Government, NSW Department of Premier and Cabinet, details the minimum requirements and these requirements have been met in the preparation of the Quarterly Budget Review Statements (QBRS).

The quarterly review should act as a barometer of Council's financial health during the year, and it is also a means by which Councillors can ensure that

Council remains on track to meet its objectives, targets and outcomes as set out in its Operational Plan.

(a) Relevance to Integrated Planning and Reporting Framework

L1.4.10 Maintain long term financial viability.

(b) Financial Considerations

The September budget review as tabled for Council's consideration contains several variations to the originally adopted 2025/26 Operational Budget. Most of these variations represent the necessary accounting treatment to align grant funded income and expenditure programs to their anticipate levels for the current financial year.

COMMENTARY

Appendix A contains further detailed information about Cash and Investments, Contract and Consultancy Expenses and its progression towards achieving adopted Key Performance Indicators as of 30 September 2025.

Council commenced the 2025-26 financial year with the original operational budget surplus of \$5,485. At the completion of the September 2025 review, Council's estimated budgeted result for the 2025-26 Financial Year has as expected weakened to anticipated operational deficit of \$1,253,248. Conversely, Council's position after non-operating expenditure has been considered has improved to a \$1,916,222 return of working funds.

Council should note that the main contributing factor to the deterioration in the anticipated Operational Budget result is the accounting treatment for the prepaid portion of the 2025-26 Financial Assistance Grant (FAG). As these grant funds were received in the 2024-25 financial year, in accordance with the current relevant accounting standards, they are required to be recognised as income in that financial year, being 2024-25. Should the Federal Government continue the current practise of pre-paying a portion of this grant, then any prepayment received in this financial year will be recognised in the 2025-26 financial year.

As part of the process of preparing the September Budget Review for consideration by Council, management has included both the carry forwards and revotes from the 2024-25 financial year. These works are funded by a combination of Transfers from Council's Internal Reserves or Unspent Grant Funds.

As in the past with the preparation of budget reviews, where increases in expenditure have been identified, management has also identified potential savings in the budget to offset these increases. Some of these adjustments are as follows:

 General Purpose Revenue – (P.2) The income vote for the FAG - General Purpose Component, has been adjusted to reflect the level of anticipated income in accordance with the formal notification received by Council. Whilst the 50% prepayment of the grant has accounted for a reduction of \$2,111,234 in income this was offset in part by an additional allocation to Council of \$15,131.

- Bad & Doubtful Debts (P.3) An additional \$80,000 has been allocated to this expenditure vote. The allocation has been increased due to the unlikely recovery of income associated with Council order enforcement costs (P.6).
- Engineering Contract Services (P.3) The income and expenditure votes have been adjusted to reflect the anticipated costs associated with the management of remaining flood damage works and claim. Council will note the additional expenditure of \$218,640 is offset in part by an increase in Flood Damage grant income of \$196,776.
- Contractors Quarry Operations (P.14) Following the engagement of a mobile crushing contractor the expenditure vote has been increased by \$550,000 to cover planned expenditure. This increase in expenditure has been completely offset by reductions in other Quarry, Pits & Crusher Operations
- Financial Assistance Grant Roads (P.15) The income vote for the FAG Roads Component, has been adjusted to reflect the level of anticipated
 income in accordance with the formal advice received by Council. Whilst the
 50% prepayment of the grant has accounted for a reduction of \$1,133,283 in
 this income it has been offset in part by an additional allocation to Council of
 \$12,579.
- Flood Damage Funding (P.15) In accordance with information provided, management have included a budget allocation for the income that is anticipated to be received for the completion of flood damage repairs to Council's roads network. Council should note that projected increase in budgeted income of \$2,097,155 is offset by the estimated costs associated with the completion of these works. These costs total \$2,330,172 and are shown on the budget line-item Flood Damage Restoration of Roads Network (P.20)
- Corporate Support Services (P.19) Non-Operational income has been increased by the inclusion of Transfer from Internal Reserves - Financial Assistance Grant for \$1,450,000. This figure represents the internally restricted component of the prepaid 2025-26 Financial Assistance Grant.
- Transport and Communication (P.20) As mentioned earlier in the body of this report the budgeted Income and expenditure for the Non-operational (Capital) works program has been adjusted to reflect the various grant funded programs.

Grant Funds – Receipt of prior year Transport Grant Debtors – (P.20) A nonoperational budget allocation of \$5,888,890 has been included to represent
the projected receipt of monies owed to Council for grant funded works.

(a) Governance/Policy Implications

There are no governance or policy implications arising from this report.

(b) Legal Implications

The September budget review has been prepared in accordance with the *Local Government Regulations 2005* – Regulation 203

(c) Social Implications

There are no social implications arising from this report.

(d) Environmental Implications

There are no environmental implications arising from this report.

(e) Economic/Asset Management Implications

During the 2025-26 financial year, a review of the programmed asset maintenance and capital renewals will be undertaken to ensure Council is working towards satisfying Key Performance Indicators.

(f) Risk Implications

There are no risk implications arising from this report.

CONCLUSION

It is my opinion that the Quarterly Budget Review Statement for Coonamble Shire Council for the Quarter ended 30 September 2024 indicates that Council's financial position at 30 June 2025 to be satisfactory at year end, having regard to the projected estimates of income and expenditure and the original budgeted income and expenditure.

RECOMMENDATION

That Council

- 1. Adopt the variations to votes as listed in the budget review documents distributed under separate cover.
- 2. Note that in the opinion of the Responsible Accounting Officer based on the information as presented in the September Budget review, that Council will be in a satisfactory financial position as at 30 June 2026.
- 3. Note the classification and position of Council's estimated restricted (reserve) funds as at 30 September 2025.

9.2 DELEGATIONS OF AUTHORITY TO THE GENERAL MANAGER

File Number: 75188

Author: Jenni Maundrell-Executive Manager Corporate Governance

Authoriser: Phillip Perram, General Manager

Annexures: 1. Instrument of Delegation to the General Manager (under

separate cover)

PURPOSE

Council is required under Section 380 of the *Local Government Act 1993* to review its delegations within twelve (12) months of each term of office. In particular, it should ensure that the delegations to the General Manager and subsequent sub-delegations to staff remain current.

BACKGROUND

This report deals specifically with the delegations to the General Manager who is the only employee to whom Council can delegate.

The General Manager in turn delegates functions to the appropriate staff within Council with such sub-delegations recorded on a delegations register.

Given the myriad pieces of legislation that impacts on Council on a daily basis and the fact that legislation is constantly changing Council generally makes a broad delegation of functions to the General Manager, which is detailed within the body of this report.

(a) Relevance to Integrated Planning and Reporting Framework

L2.3 Proactively communicate decisions, and the processes to reach them, to relevant stakeholders.

(b) Financial Considerations

Nil

COMMENTARY

The *Local Government Act 1993* under section 377 enables Council to delegate its functions to enable the smooth operation of Council, as follows:

377 General power of the council to delegate

- (1) A council may, by resolution, delegate to the general manager or any other person or body (not including another employee of the council) any of the functions of the council under this or any other Act, other than the following
 - (a) the appointment of a general manager,
 - (b) the making of a rate,
 - (c) a determination under section 549 as to the levying of a rate,
 - (d) the making of a charge,

- (e) the fixing of a fee,
- (f) the borrowing of money,
- (g) the voting of money for expenditure on its works, services or operations,
- (h) the compulsory acquisition, purchase, sale, exchange or surrender of any land or other property (but not including the sale of items of plant or equipment),
- (i) the acceptance of tenders to provide services currently provided by members of staff of the council,
- (j) the adoption of an operational plan under section 405,
- (k) the adoption of a financial statement included in an annual financial report,
- (I) a decision to classify or reclassify public land under Division 1 of Part 2 of Chapter 6,
- (m) the fixing of an amount or rate for the carrying out by the council of work on private land,
- (n) the decision to carry out work on private land for an amount that is less than the amount or rate fixed by the council for the carrying out of any such work,
- (o) the review of a determination made by the council, and not by a delegate of the council, of an application for approval or an application that may be reviewed under section 82A of the Environmental Planning and Assessment Act 1979,
- (p) the power of the council to authorise the use of reasonable force for the purpose of gaining entry to premises under section 194,
- (q) a decision under section 356 to contribute money or otherwise grant financial assistance to persons,
- (r) a decision under section 234 to grant leave of absence to the holder of a civic office,
- (s) the making of an application, or the giving of a notice, to the Governor or Minister,
- (t) this power of delegation,
- (u) any function under this or any other Act that is expressly required to be exercised by resolution of the council.
- (1A) Despite subsection (1), a council may delegate its functions relating to the granting of financial assistance if—
 - (a) the financial assistance is part of a specified program, and
 - (b) the program is included in the council's draft operational plan for the year in which the financial assistance is proposed to be given, and
 - (c) the program's proposed budget for that year does not exceed 5 per cent of the council's proposed income from the ordinary rates levied for that year, and
 - (d) the program applies uniformly to all persons within the council's area or to a significant proportion of all the persons within the council's area.

- (2) A council may, by resolution, sub-delegate to the general manager or any other person or body (not including another employee of the council) any function delegated to the council by the Departmental Chief Executive except as provided by the instrument of delegation to the council.
- (3) A council may delegate functions to a joint organisation only with the approval, by resolution, of the board of the joint organisation.

(a) Governance/Policy Implications

Under Section 335 of the *Local Government Act 1993*, the General Manager shall be responsible for the efficient and effective operation of the organisation.

(b) Legal Implications

The employee of the Council in whom the Council has vested the functions of General Manager to exercise the powers, functions, duties and authorities contained in the *Local Government Act 1993* and other legislation (including Acts, Regulations, Planning Instruments, Orders and Ministerial Directives).

(c) Social Implications

There are no social implications attached to this report.

(d) Environmental Implications

There are no environmental implications attached to this report.

(e) Economic/Asset Management Implications

There are no Economic or Asset Management implications arising from this report.

(f) Risk Implications

Making suitable delegations to the General Manager is a low-risk activity.

CONCLUSION

The Delegation of Authority to the General Manager is currently as follows:

DELEGATIONS TO GENERAL MANAGER

In order to provide for the expedient exercise of its powers and duties and the efficient management of its business and responsibilities, Coonamble Shire Council hereby delegates, in accordance with the provisions of Section 377 of the Local Government Act 1993, to the employee of the Council in whom the Council has vested the function of General Manager, the authority to exercise the powers, functions, duties and responsibilities arising from legislation specified in schedule 1 below, subject to the limitations in schedule 2 below:

Schedule 1

- 1. The powers, functions, duties and authorities of the Council as specified in
 - i. the Local Government Act 1993 and Regulations, and
 - ii. all other Legislation and including Acts, Regulations, Planning Instruments, Orders and Ministerial Directions under which Council has powers, authorities, duties and functions.

Schedule 2

- 1. Limitations arising from the provisions of the Local Government Act 1993 and all other legislation relevant to this delegation of Authority.
- 2. All resolutions from time to time of Council directing the General Manager from time to time in the exercise of any powers, authorities, duties and functions.

With his appointment as General Manager to Coonamble Shire these delegations should be delegated to Greg Hill for the period 1 December 2025 until 1 December 2030 unless revoked or amended earlier.

RECOMMENDATION

That:

- 1. Council notes the contents of the report on Delegations of Authority to the General Manager.
- 2. The Instrument of Delegation for the General Manager of Coonamble Shire be noted.
- The Instrument of Delegation be provided to Greg Hill effective from 1 December 2025 to 1 December 2030 unless revoked or amended.

9.3 PROPOSED PERMANENT ROAD CLOSURE OF PUBLIC ROADS

File Number: AM-PRC-01

Author: Stuart Lloyd-Manager Assets

Authoriser: Bruce Quarmby, Director Corporate Services

Annexures: Nil

PURPOSE

To inform Council of a request to permanently close and sell McGlynns Road and Fishers Road with intent to the purchase of the land associated with these roads.

BACKGROUND

A formal request has been received to permanently close McGlynns Road (Shire Road 89) and Fishers Road (Shire Road 90).

Any road closure is required to be completed in accordance with the provisions of the *Roads Act 1993*.

Council currently does not have any policies or procedures for closure, sale or lease of roads. However, given that legislation takes precedence over policy, this does not prevent Council from undertaking road closure proceedings in accordance with the *Roads Act 1993*.

(a) Relevance to Integrated Planning and Reporting Framework

CSP L2.3 Proactively communicate decisions, and the processes to reach them, to relevant stakeholders.

The impact on the Integrated Planning and Reporting Framework is nominal – The proposed road closure and sale would result in minor changes i.e. removal from the Strategic Asset Management Plans, and Operational Plans.

(b) Financial Considerations

Nominal – The closure and sale of these roads are required to be treated as "disposed assets". Council's financial exposure is negligible.

COMMENTARY

Council has drafted two Policies and procedures to inform the road closure process:

- Permanent Road Closure Policy
- Short-Term Road Lease Policy.

These will be presented to the December Council Meeting for consideration and subsequent public exhibition.

The procedure has been incorporated in this report to provide clarity on the process to be followed during the assessment of this request.

The Proponent requests the permanent closure and purchase of the land associated with McGlynns Road (Shire Road 89) and Fishers Road (Shire Road 90) - as per Image 1 below.

A key component in Council's determination will be consideration of both reasons for closure (normally provided by the Proponent) and impact of closure including access and use (normally provided by Objectors, Government Department and Council's analysis).

The Proponent's substantiation for closure includes:

- Both roads are considered 'defunct', and road maintenance has been rare,
- Shire road 89 (McGlynns Road) terminates within the Proponent's property, with Fishers Road (Shire Road 90) terminating at the boundary of Tenandra State Forest.
- Access to Tenandra State Forest is maintained via Barnogrotty Road (accessible off Box Ridge Road),
- Unwanted traffic illegally accessing the Proponent's land, resulting in stolen property,
- Hunters, tourists, and livestock issues including non-closure of gates into Tenandra State Forest.
- Neighbours on Barnogrotty Road have livestock within Tenandra State Forest,
- The roads play an important role in the Proponent's agricultural operations.

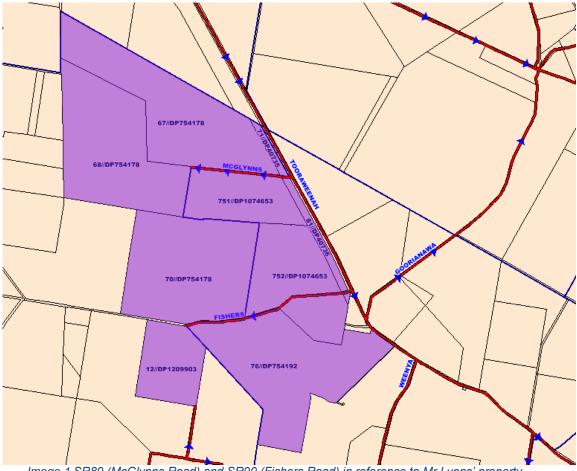


Image 1 SR89 (McGlynns Road) and SR90 (Fishers Road) in reference to Mr Lyons' property.

Under section 38A of the *Roads Act 1993*, Council may propose the closure of a council public road for which it is the roads authority if:

- (a) the road is not reasonably required as a road for public use (whether for present or future needs), and
- (b) the road is not required to provide continuity for an existing road network, and
- (c) if the road provides a means of vehicular access to particular land, another public road provides lawful and reasonably practicable vehicular access to that land.

The procedure to permanently close a Council public road(s) in accordance with the *Roads Act 1993* includes:

- Initial Inquiry
 - Proponent formally requests to close road. (In this instance, this request has already been made.)
 - Proponent is briefed on process and associated costs
- Application Details
 - If proponent chooses to proceed, Council is the only authority that may submit an application for closure of a Council public road
- Initial Assessment (Roads Act 1993 Section 38A)
 - Council's roads and assets staff undertake an assessment of the road asset, including determination of the road type, e.g. Council or Crown public road.
- Existence of Road Construction (Roads Act S38E(2))
 - The existence of a constructed road affects whether the land will vest in Council or the Crown upon closure.
- Council Resolution to Close the Road
 - Report to Council with full assessment details for Council to resolve to close or deny closure.

If Council resolves to close the road(s):

- Determination of 'Current Market Value'
 - Council engages a valuer to provide valuation of road corridor land at proponent's expense
- Notification of Proposal to Close a Council Public Road (Roads Act S38B)
 - The intention to permanently close public road(s) are placed on public exhibition for a minimum period of 28 days. Factors that might extend the exhibition period beyond the minimum of 28 days include office closures such as public holidays that impact on meaningful community engagement.

- Dealing with Submissions and Objections (Roads Act S38C)
 - Any objections are considered and addressed
 - If required a further report to Council completed to confirm previous determination to close or not.

If Council determines to continue with closure:

- Preparation and Registration of a Plan
 - The Proponent engages a surveyor, at their expense, to prepare plans for registration.
 - Council submits an Application to Close Public Road to NSW Land Registry Services
- Issue of Certificate of Title
 - Council publishes notice in Government Gazette for period of 60 days, at the proponent's expense.
 - Council completes Request for Transfer of Title
- Sale of new Lot(s)
 - Land is sold to the Proponent for the valuation.
- Council Administration
 - Land Register is updated upon receival of land title
 - Roads Register and Hierarchy updated
 - Asset Register and Asset Management Plans updated,

The Proponent has been forwarded an application form and will be advised of this procedure and cost exposure.

Additionally, the Proponent will be advised an Application for permanent road closures does not guarantee a successful outcome.

(a) Governance/Policy Implications

The consideration of this request for road closures will be made in accordance with the *Roads Act 1993* and the above procedure.

Future road closures will still be in accordance with *Roads Act 1993*, but within the adopted policy and procedure framework to be presented to the December Council meeting for both the permanent closure of Council public roads and for the temporary lease of underutilised Council public roads. A Council policy will provide the community and organisation with a uniform and transparent approach to dealing with the closure or lease of Council public roads.

(b) Legal Implications

The Roads Act 1993 specifies the requirements for road closures.

The proposed Policies and Procedures align with the Act and provides clarity to any Applicant on process and costs.

Ownership of permanent road closure shifts the legal responsibility and accountability to the landowner.

(c) Social Implications

Any social implications must be identified in the assessment and in the analysis of any submissions received during public exhibition.

(d) Environmental Implications

Nil

(e) Economic/Asset Management Implications

Nominal – Applications are assessed on an individual basis generally, roads with little use, no future strategic purpose and/or no emergency response imperative are considered for closure.

The cost is primarily borne by the Proponent. The land value is normally minimal.

Small and insubstantial variations are usually required to works programs, registers and GIS datasets.

(f) Risk Implications

There are no guarantees that the Proponent will be successful.

The assessment and public exhibition components are critical to mitigate any risk associated with "wrong" road closures.

CONCLUSION

The Roads Act 1993 determines the requirements for a permanent road closure. These requirements will be enhanced by the new Policies to be considered by Council at the December Council Meeting by providing clarity on process and costs for any Applicant.

The Proponent is seeking the closure and purchase of McGlynns Road (Shire Road 89) and Fishers Road (Shire Road 90). Council's determination will be based on the *Roads Act 1993* through the application of the above procedure.

RECOMMENDATION

That Council note that:

1. An application form has been forwarded to the applicant.

2. The procedure required for the consideration of the permanent closure of McGlynns Road (Shire Road 89) and Fishers Road (Shire Road 90).

9.4 REQUEST FOR ADOPTION OF ROAD ASSETS HIERARCHY REPORT

File Number: AM-RH-02

Author: Stuart Lloyd-Manager Assets

Authoriser: Bruce Quarmby, Director Corporate Services

Annexures: Nil

PURPOSE

To provide the Council with results from the public exhibition of the updated road hierarchy in anticipation of its adoption.

EXECUTIVE SUMMARY

The updated road hierarchy was publicly exhibited for a period of 28-days upon Council adoption at the August 13, 2025.

Eight (8) submissions were provided to the Council; six (6) of which were in relation to a change increasing Merryoula Road from hierarchy six (6) to hierarchy five (5). The remainder two (2) submissions highlighted concerns surrounding the current condition/state of two roads; Merryoula Road and Shanklins Road.

BACKGROUND

The road hierarchy for the Coonamble Shire Council (Shire) road network has been reviewed, updated exhibited to the public for a required period of twenty-eight days (28-days). This aligns with the processes of developing and improving; levels of service, the Transport Asset Management Plan (Transport AMP), the Asset Management Strategy (AMS), and developing inspection and works programs. This road hierarchy provides the strategic framework for Council and the management of its road assets.

(a) Relevance to Integrated Planning and Reporting Framework

The roads hierarchy is an important component the Transport Asset Management Plan and drives key areas of managing these assets including inspection, maintenance, and renewal activities. The asset management feeds into the Asset Management Strategy, the Delivery Program, and the Operational Plan.

(b) Financial Considerations

The roads hierarchy drives the development of works programs and actions which then influences budgeting over the short and long term of these assets.

COMMENTARY

Part of the regular initial revision, updating, and improvement of Council's asset management plans, and asset management strategy involves assessing an assets hierarchy. This process requires an inclusive twenty-eight day (28-day) public exhibition during which period, the public are invited to submit suggested changes for consideration. Public submissions may or may not include a reasoning behind their suggested changes. Reviewing the submissions provides an understanding of the

expectations that the public holds with regards to the level of service assets are to provide for them to carry out their daily business.

During the twenty-eight day (28-day) public exhibition of this road hierarchy update; a total of eight (8) public submissions were provided to council staff. Of these eight (8) submissions, six (6) requested, with reasoning, that Merryoula Road (SR27), be increased in hierarchy from the lowest category of six (6) to category (5). The remainder two (2) submissions were expressions of concern, with reasoning, of the current state of condition of two roads. Those roads included: Merryoula Road (SR27) and Shanklins Road (SR17).

Regarding the six (6) submissions requesting Merryoula Road (SR27) be increased from hierarchy 6 to 5, provided below are the reasons provided.

- Valuable provision of access for emergency services; particularly within the Pine Grove RFS servicing area. RFS has used this route on several occasions over the past decade to contain and control fire events within Nebea, Calga, Terigerie, Laura Downs, and Vatua as Merryoula Road provides a shorter and faster route; according to submissions.
- 2) Used daily by residents and property owners between Vatua Lane, and Baradine Road. One community member in their submission highlighted the use of Merryoula Road to truck livestock in and out of their properties between Baradine and Vatua Lane. This is in addition to regular use of Merryoula road to check their livestock's water/feed supply. Another community members submission indicated that property owners use the road to move farm production equipment between properties from Baradine Road and down through Vatua Lane.
- 3) Marryoula road provides a shorter route between Baradine Road and Vatua Lane, cutting a travel distance by approximately 50km, useful for community members travelling between Baradine Road and beyond Loma Road according to some of the members submissions. One pointed out that the use of Merryoula road, particularly for the movement of agricultural equipment, reduces travel time, travel distance, while reducing traffic pressure on Baradine Road.

While considering these points submitted by members of the community, it is important to make some important clarifications about Merryoula Road. The road is an unformed road, is 8.51km long, and intersects Baradine Road in the NE and Vatua Lane on the SW (refer to image 1 on the following page). Historically, some maintenance has been carried out along Merryoula Road; weed spraying along the length of some segments, grading to remove vegetation along segments, and improvement of the intersection with Baradine Road. If Merryoula Road is increased from level 6 to level 5, it would remain unformed and would receive maintenance on an as needs basis.

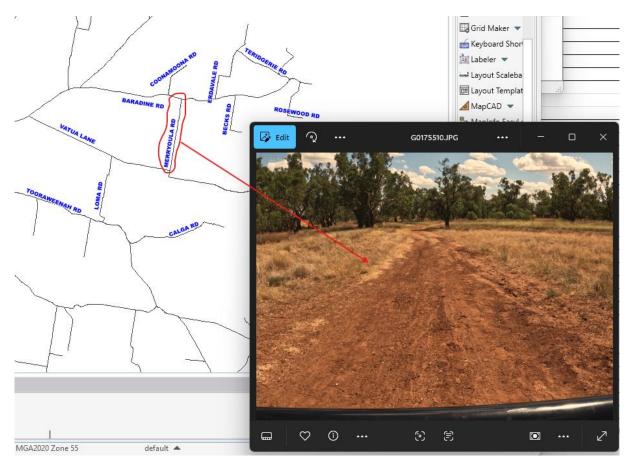


Image 1 Merryoula Rd – 8.51km length of unformed road

(a) Governance/Policy Implications

NIL

(b) Legal Implications

NIL

(c) Social Implications

NIL

(d) Environmental Implications

NIL

(e) Economic/Asset Management Implications

The road hierarchy provides a framework for developing strategic inspection, works programs, and short/long term budgets. It assists in the responsible management of these assets, meeting levels of service expectations while remaining within budget. It provides a road with a higher function and service with a higher priority. This results in a larger focus of maintenance and renewal activities on these assets as opposed to roads scoring a lower priority.

Increasing any road from a lower level to a higher level in hierarchy will incur as a minimum a higher maintenance cost. This cost must be accounted for when preparing annual road maintenance budgets and works programs.

(f) Risk Implications

There are inherent risks in not having a contemporary roads hierarchy which sets priorities based on asset status, use, and function informing maintenance and renewal programs. Incorrect priorities for maintenance and upgrade can result in significant deterioration in key road assets. These fact-based priorities can be at odds with community expectations.

Raising an unformed road will raise community expectations that the road would then require to be constructed to match the standards that roads at the higher-level exhibit. This would require a deeper level of scrutiny at both a strategic level and a budgetary level with no guarantees that the road would have any such treatment other maintenance.

CONCLUSION

The road hierarchy is an asset management tool that provides a framework to develop prioritised works programs, that ensures the integrity of the road asset and informs the budgetary requirements. The hierarchy will be included within the transport asset management plan and will be reviewed annually. Raising a roads hierarchy from a lower level to a higher level will increase maintenance requirements for that road. With regards to raising its overall level of construction however, this will require thorough budgetary and strategic scrutiny, and careful consideration. An improvement in the construction standard of the road should therefore not be considered a guaranteed outcome when raising a roads hierarchical level.

Council has the option to adopt:

- (a) changing Merryoula Road (SR27) from level 6 to level 5 hierarchy (i.e. from Service Track to Local Access) noting that no funds are available to upgrade the road to level 5, or
- (b) Without changing Merryoula Road (SR27) from its current hierarchical; level 6 (Service Track)

RECOMMENDATION

That Council adopt the Roads Hierarchy without changing Merryoula Road (SR27) from its current hierarchical; level 6 (Service Track).

10 NOTICES OF MOTIONS/QUESTIONS WITH NOTICE/RESCISSION MOTIONS

Nil

11 CONFIDENTIAL MATTERS

RECOMMENDATION

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 10A(2) of the Local Government Act 1993:

11.1 Closed (Public Excluded) Council Meeting of the Coonamble Shire Council - 8 October 2025

11.2 TENDER RFT250820ML SUPPLY AND DELIVERY OF SERVICE TRUCKS

This matter is considered to be confidential under Section 10A(2) - d(i) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

11.3 TENDER RFT251015ML SUPPLY AND DELIVERY OF A MULTI TYRED ROLLER

This matter is considered to be confidential under Section 10A(2) - d(i) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

11.4 TENDER T232526OROC SUPPLY AND DELIVERY OF HARDWARE

This matter is considered to be confidential under Section 10A(2) - d(i) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it.

12 CONCLUSION OF THE MEETING